IN THE HIGH COURT OF GUJARAT AT AHMEDABAD

SPECIAL CIVIL APPLICATION No 11476 of 2004

For Approval and Signature:

HON'BLE MR.JUSTICE J.R.VORA

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1. Whether Reporters of Local Papers may be allowed to see the judgements? : YES

2. To be referred to the Reporter or not? : NO

3. Whether Their Lordships wish to see the fair copy of the judgement? : NO

4. Whether this case involves a substantial question of law as to the interpretation of the Constitution of India, 1950 of any Order made thereunder? : NO

5. Whether it is to be circulated to the concerned Magistrate/Magistrates,Judge/Judges,Tribunal/Tribunals? : NO

HARISH NARAYANDAS LALVANI

Versus

STATE OF GUJARAT

Appearance:

1. Special Civil Application No. 11476 of 2004

MR HR PRAJAPATI for Petitioner No. 1

MR MR PRAJAPATI for Petitioner No. 1

MRS HB PUNANI, AGP for Respondent No.3

RULE SERVED for Respondent No. 1-2

CORAM : HON'BLE MR.JUSTICE J.R.VORA

Date of decision: 08/02/2005

ORAL JUDGEMENT

1. This Special Civil Application under Article 226 of the Constitution of India has been filed by the

petitioner challenging his detention in pursuance of the order passed against him by Police Commissioner, Vadodara City, on 12th August, 2004, in exercise of powers conferred upon him under Section 3(2) of the Gujarat Prevention of Anti Social Activities Act, 1985 (PASA Act for short). The petitioner is under detention as bootlegger from 12th August, 2004 in pursuance of the above order.

2. The grounds of detention as placed on record reveal that the detaining authority took into consideration two types of materials to arrive at subjective satisfaction. Firstly, the fact of filing of five criminal cases against the petitioner under the Indian Penal Code and secondly, two incamera statements of the witnesses whose identity is not disclosed by the detaining authority claiming privilege under Section 9(2) of the PASA Act.

3. In all five offences came to be registered against the petitioner all before City Police Station, Vadodara for vehicles theft. The offences came to be registered on 3,4th April, 2004, 19th June, 2004, 24th June, 2004, 21st June, 2004 and 2nd May, 2004. In all five cases, it was alleged that the petitioner had stolen four-wheeler vehicles and such vehicles came to be recovered during the investigation. In all five cases, the petitioner was releasing on bail. The detaining authority examined thoroughly the investigation papers in all five cases and came to the conclusion that the petitioner was habitually committing offence of theft.

4. Secondly, the detaining authority relied upon two incamera statements recorded by the sponsoring authority on 6th August, 2004 and 8th August, 2004 and both the statements came to be verified by the detaining authority on 10th August, 2004. The first witness referred to an incident occurred on 27th July, 2004, on that day about 12.30 P.M., while he was passing near Dhobi Talav, he noticed that the petitioner had some keys in his hand and through those keys, the petitioner was attempting to start one motor cycle. The witness accosted the petitioner and asked what the petitioner was doing, the petitioner retorted to the witness to mind his business, on that the witness advised the petitioner that it was not correct to steal a vehicle. Thereupon, the petitioner got excited and started beating the witness. On shouting of the witness, a crowd was gathered around the place. Thereupon, the petitioner was further excited and took out a rampuri knife from his pent and threaten the crowd with the said knife, therefore, the person

gathered around started running helter-skelter, the traffic was disturbed, the life of community was also disturbed and the atmosphere of terror was spread. In the meantime, availing an opportunity, the witness escaped.

5. The second witness refer to an incident occurred on 2nd August, 2004, on that day at about 7.00 P.M. the witness was passing near Santcover Colony where the petitioner and his accomplices were standing, they noticed the witness and called him before them. The petitioner slapped the witness and, therefore, he was frightened and asked for why was he beaten by the petitioner. Thereupon, the petitioner caught hold of the witness and stated that the witness was providing information to the police about the activities of theft of the petitioner. The witness refused about providing any information to the police. Thereupon, the petitioner and his accomplices were more excited and started further beating the witness. The witness shouted for the help which brought persons around the place of incident. On directions by the petitioner, the accomplices of the petitioner, went towards the crowd gathered. On account of fear, the persons gathered around running helter-skelter, the traffic, the normal life of the area was disturbed and atmosphere of terror was spread. In the meanwhile on availing an opportunity the witness escaped and due to fear of the petitioner none of the witnesses filed any complaint before the police.

6. From the above materials, the detaining authority came to the conclusion that the petitioner was engaged in illegal activities of committing theft of two wheeler vehicles and was a habitual offender. The detaining authority also came to the conclusion that the petitioner was dangerous person within the meaning of PASA Act. The detaining authority also came to the conclusion that the petitioner was headstrong and ferocious person and was keeping deadly weapon with him. It was also alleged that the petitioner formed a gang of head strong person and along with the gang committed the offences of theft and was in habit of picking up quarrels with the citizens and to beat them. On account of the activities of the petitioner, fear and terror was spread among the locality. The detaining authority came to the conclusion that the activities of the petitioner were prejudicial to the maintenance of public order and the activities of the petitioner were required to be prevented forthwith. After considering other alternative remedies available against the petitioner under the general law, the detaining authority came to the conclusion that there was

no other alternative, except to detain the petitioner under the PASA Act as dangerous person to prevent his illegal activities forthwith. The detaining authority, therefore, passed an order of detention of the petitioner as aforesaid, which is under challenge in this petition.

7. Learned advocate Mr.M.R.Prajapati for the petitioner and learned AGP Mrs.H.B.Punani for the respondent No.3 were heard at length.

8. Out of various grounds urged on behalf of the petitioner to challenge the order of detention as opposed and controverted by the learned AGP, it appears that this petition can be examined and disposed of on the sole issue that whether there was credible and cogent materials placed before the detaining authority to come to the conclusion that by the activities of the petitioner, the public order was disturbed.

9. To reach to the subjective satisfaction that the dangerous activities of the petitioner were prejudicial to the maintenance of public order, the detaining authority must rely upon cogent and credible material indicating that the activities of the detenu directly or indirectly were causing or were likely to cause any harm, danger or widespread or feeling of insecurity among the general public or any section thereof or a grave or widespread danger to life property or the public health. While undertaking this exercise, the detaining authority must apply his mind about the difference between the cases falling in the category of "breach of law and order" and the cases falling in the category of "breach of public order."

10. True that as many as five cases came to be registered against the petitioner for theft of two wheeler vehicles. It was also alleged that in these cases, vehicles alleged to be stolen were recovered during investigation. The detaining authority took into consideration the investigation papers in all these five cases. Therefore, the prime issue for consideration is, the activities reveal through the investigating papers in all five cases can be branded to be activities disturbing the public order as noted above. Undoubtedly, these five cases came to be filed against the petitioner for theft of two wheeler vehicles. These cases are pending for disposal according to law. The activities disclose through the investigating papers in these five cases may be an offence being the activities against penal statute of country, but it could not at all be said that the activities of the petitioner reveal through the

investigating papers formed an offence under the penal law are the activities disturbing the public order to the extent that widespread danger to life and property could be inferred. At the most filing of these cases being offences may be labelled as breach of law and order for which the petitioner is going to be tried and may be punished, if found guilty. But as aforesaid, the act constituting the offence cannot be said to have affected the even tempo of life of community, therefore, filing of the cases may be five in numbers against the petitioner, have no bearing at all on the question of maintenance of public order.

11. The rest of the material, which relied upon by the detaining authority is in the form of two incamera statements. While any activity is to be judged within the scope, as to whether such activities disturbed the public order, it becomes the duty of the detaining authority to consider fall out, reach and impact of the activities, revealing through materials placed before him and then come to the conclusion that whether potentiality of the activities alleged was capable of disturbing the public order. On going through minutely and carefully and applying the above said principle of law, it clearly appears that two incidents narrated through incamera statements were more individual disputes then to involve the society at large or disturbing the even tempo of life of the community. Employing phrases by the witnesses like disruption of traffic and normal life and spreading of fear and terror, or employing such prashes by the detaining authority in the reasons, could not stretch the alleged activities to the extent of such activities disturbing the public order. While such activities are scanned through its fall out, reach and impact, it is dear that these are not the activities disturbing the public order. Therefore, the potentiality of the act alleged through incamera statements, even from the bare reading of them, do not disclose capability to disturb the even tempo of life of the community or society at large or section of the society. It is clear that from the said activity, neither widespread danger to the society nor dangerousness or harmfulness affecting the society could be inferred from such activities of the petitioner disclosing through incamera statements. Therefore, even after taking two incamera statements on there face value they are unable to convince that the activities disclosed by the statements were prejudicial to the maintenance of public order. At the most the acts disclosed through the statements, may be breach of law and order and could be taken care by the general law.

12. In the matter of Ashokbhai Jivraj @ Jivabhai Solanki Vs. Police Commissioner, Surat & Ors., reported in 2000 (1) G.L.H. 393, wherein after considering many decisions of the Apex Court, the Division Bench of this Court has observed in paragraphs No.20 and 21 as under.

> "20. The Division Bench then considered the law laid down by the Apex Court in Piyush Kantilal v. Commissioner of Police, Ahmedabad City, AIR 1989 SC 491 and T. Devaki v. State of Tamil Nadu, AIR 1990 SC 1086. In Piyush Kantilal, similar circumstances were before the detaining authority and it was alleged that detention of the detenu was necessary in order to prevent activities of the detenu in maintenance of public order. Similarly, in T. Devaki, panic amongst people in the hall in which the incident took place and in nearby vicinity was high lighted. It was also alleged that people were scared and had run helter skelter. In spite of such allegations the Supreme Court held that they were not cases of maintenance of public order and hence, an action of preventive detention was uncalled for.
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> 21. The Division Bench, following the above cases, observed that in the opinion of the Supreme Court, the selective phrases in the statements would not take out the case from maintenance of law and order to that of maintenance of public order and as power of detention could not be used for maintenance of law and order, but only for public order, the order of detention made in such circumstances could not be upheld.
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> Again, in Mustakmiya Jabbarmiya Shaikh v. M.M.Mehta, Commissioner of Police and others, 1995 (2) GLR 1268 (SC), the Supreme Court considered the relevant decisions on point including the decision in Arun Ghosh v. State of West Bengal, 1979 (1) SCC 98 and held that stray incidents would not affect "public order" and order of detention cannot be passed in such cases."

13. The present set of facts are squarely covered by the above said decision of this Court in the case of Ashokbhai Jivraj @ Jivabhai Solanki [supra]. In this view of the matter, the subjective satisfaction arrived at by the detaining authority in respect of disturbance of public order by the alleged activities of the

petitioner, cannot be said to be legal, valid and in accordance with law. The order under challenge, therefore, is required to be quashed and set aside on this ground alone.

14. In the result, the petition is allowed. The order passed by the Police Commissioner, Vadodara City on 12th August, 2004 against the petitioner in exercise of powers under Section 3(2) of the PASA Act is hereby quashed and set aside. The detenu Harish Narayandas Lalvani is hereby ordered to be set at liberty forthwith if he is not required to be detained in jail for any other purpose. Rule is made absolute. Direct service is permitted.

[J. R. VORA,J.]

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